

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 2567

SECDEF WASHDC IMMEDIATE

INFO AMEMBASSY VIENNA IMMEDIATE

USMISSION GENEVA IMMEDIATE

ALL NATO CAPITALS 3431

AMEMBASSY MOSCOW

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 5376

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: UK TABLES DRAFT AGREEMENT ON PRE-REDUCTION
CONSTRAINTS

SUMMARY: AT NOVEMBER 8 SPC MEETING, UK CIRCULATED DRAFT AGREE-
MENT ON PRE-REDUCTION CONSTRAINTS (FULL TEXT SEPTTEL). MOST ALLIES
REACTED POSITIVELY TO UK DRAFT, WHICH REFLECTS MOST MEASURES
CONTAINED IN MBFR COMMON APPROACH PAPER AND IN RECENT FRG PAPER
(USNATO 5356). ITS PRINCIPAL ELEMENTS AS EXPLAINED BY UK REP
(LOGAN) ARE:

-- INTERIM GROUND MANPOWER STABILIZATION ARRANGEMENTS SUGGESTED
IN UK STATEMENT OF OCTOBER 26 (USNATO 5205);
-- REFERRAL TO CSCE OF TWO PRE-REDUCTION MEASURES ON PRE-
ANNOUNCEMENT OF EXERCISES AND EXCHANGES OF OBSERVERS;
-- PRE-ANNOUNCEMENT OF MOVEMENTS OF U.S. AND SOVIET FORCES INTO
THE NATO GUIDELINES AREA, WITH U.S. AND SOVIETS TO WORK OUT MORE
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DETAILED ARRANGEMENT WHICH WOULD BE ANNEXED TO AGREEMENT.

DURING SPC DISCUSSION, LOGAN PROVIDED SEVERAL ADDITIONAL
EXPLANATORY COMMENTS ON DRAFT, WHICH HE EXPLAINED THAT LONDON
HAD "WORKED THROUGH THE NIGHT" OF NOVEMBER 7 TO PRODUCE.

UK REP ASKED THAT ALLIES PROVIDE REACTIONS TO THIS DRAFT, IF POSSIBLE IN THE FORM OF SPECIFIC FORMULATIONS, SO THAT NATO COULD MOVE PAPER PROMPTLY TO AD HOC GROUP, PARTICULARLY IN LIGHT OF NEW SOVIET REDUCTION PROPOSAL. SPC SCHEDULED TO MEET ON MONDAY AFTERNOON, NOVEMBER 12, ON UK DRAFT AGREEMENT. END SUMMARY.

1. IN RESPONSE TO QUERIES, UK REP PROVIDED SEVERAL INSTRUCTED EXPLANATORY COMMENTS ON DRAFT AGREEMENT:

A) SPECIFIC DRAFT LANGUAGE ON PRE-REDUCTION CONSTRAINTS, WHICH MBFR PARTICIPANTS MIGHT ISSUE IN A COMMUNIQUE EARLY IN NEGOTIATIONS, COULD HAVE THE ADVANTAGE OF HIGHLIGHTING DIFFERENCES QUICKLY, WHICH WOULD ENABLE NEGOTIATORS TO RESOLVE THEM MORE QUICKLY.

B) BREVITY AND SIMPLICITY OF UK DRAFT COULD ENABLE ALLIES TO MAKE A CONCRETE PROPOSAL SHORTLY ON PRE-REDUCTION MEASURES. THIS HAS BECOME AN ESPECIALLY IMPORTANT CONSIDERATION, IN VIEW OF SOVIET MOVE OF MAKING A SPECIFIC REDUCTIONS PROPOSAL.

C) UK PAPER DEALS WITH ALL MEASURES SUGGESTED IN PARA 23 OF C-M(73)83 AND IN NEW FRG PAPER. UK AND FRG PAPERS WERE, IN FACT, CLOSELY INTERWOVEN AND COULD BE CONSIDERED TOGETHER. ONLY ELEMENT NOT INCLUDED WAS FRG SUGGESTION FOR A GENERALIZED UNDERTAKING NOT TO INCREASE THE NUMBER AND SCOPE OF EXERCISES. LONDON HAD CONSIDERED THIS IDEA AND HAD DROPPED IT.

D) RE PARA 1 OF UK PAPER, LONDON BELIEVED THAT SUCH A STEP WOULD BE NECESSARY TO AVOID UPSETTING THE BALANCE OF FORCES WHILE MBFR NEGOTIATIONS ARE IN PROGRESS. PARAGRAPH ALSO TAKES ACCOUNT OF FRG CONCERN WITH RESPECT TO AREA BY MAKING REFERENCE TO "CENTRAL EUROPE" AND BY INCLUDING FOOTNOTE REFERENCE TO HUNGARY. LOGAN GRANTED THAT WORDING ON HUNGARY WAS NOT ENTIRELY SATISFACTORY AND WOULD CONSIDER DIFFERENT PHRASEOLOGY.

E) RE PARA 2, UK HAS TRIED TO REFLECT FRG DESIRE TO PUT CBM'S FIRMLY IN CSCE FRAMEWORK IN GENEVA. UK ITSELF DOES NOT FAVOR IDEA OF MANDATORY MEASURES TO THIS KIND IN MBFR FRAMEWORK. HANDLING THESE SUBJECTS IN GENEVA WOULD ALSO ENABLE ALLIES TO TELESCOPE WORK IN VIENNA ON PRE-REDUCTION MEASURES.

F) RE PARA 3, UK PREFERS THAT A DETAILED AGREEMENT ON PRIOR NOTIFICATION OF MOVEMENTS OF U.S. AND SOVIET FORCES BE NEGOTIATED
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BY THOSE TWO COUNTRIES ALONE. THEIR UNDERSTANDING WOULD BE SET OUT AT ANNEX A TO THE OVERALL AGREEMENT. IN UK VIEW, PAGES 2 AND 3 OF ANNEX D TO U.S. PAPER OF APRIL 30 WOULD BE QUARRY FROM WHICH ALLIES COULD DRAW MATERIAL FOR U.S.-SOVIET ANNEX A AGREEMENT.

G) RE PARA 4, UK STRONGLY FAVORS A FORMULA TO RENEW A PRE-REDUCTION CONSTRAINTS AGREEMENT, RATHER THAN MAKING IT A PERENNIAL, "EVERGREEN" FORMULA. LATTER WOULD PROVIDE SOVIETS WITH TOO MANY OPPORTUNITIES TO ABUSE AGREEMENT WHICH, IN ANY CASE, WOULD NOT BE NECESSARY AFTER REDUCTIONS.

H) UK WOULD WELCOME COMMENTS OR CHANGES TO PAPER BUT, IN VIEW OF SHORTAGE OF TIME, HOPES THAT ADDITIONAL VIEWS COULD BE EXPRESSED IN FORM OF SPECIFIC FORMULATIONS WITHIN FRAMEWORK OF UK DRAFT.

2. SPC CHAIRMAN, CANADA, FRG, NETHERLANDS, NORWAY, AND BELGIUM REACTED FAVORABLY TO UK PAPER. FOR TACTICAL PURPOSES, NETHERLANDS AND CANADIAN REPS BELIEVED THAT HUNGARY SHOULD BE INCLUDED IN THE MAIN BODY OF THE DRAFT. CANADIAN REP NOTED THAT DRAFT DID NOT MENTION A BASELINE DATE, AS HAD SOVIET PROPOSAL FOR IMPLEMENTING REDUCTIONS. FRG REP WAS SURE THAT HE WOULD BE RE-INTRODUCING GENERALIZED MEASURE ON NUMBER AND SCOPE OF EXERCISES, PER PARA 10 OF FRG NOVEMBER 7 PAPER. US REP SAID THAT UK PAPER WAS USEFUL CONTRIBUTION TO DISCUSSION, BUT, SINCE ENTIRE QUESTION OF PRE-REDUCTION MEASURES WAS UNDER REVIEW IN WASHINGTON, HE COULD NOT PREDICT U.S. REACTION, BUT WOULD ASK FOR URGENT INSTRUCTIONS.

3. GREEK REP SAID THAT HE MIGHT HAVE MAJOR DIFFICULTIES WITH UK PAPER SINCE IT DOES NOT PROVIDE FOR SECURITY O

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